

THE REPUBLIC OF UGANDA

EQUAL OPPORTUNITIES COMMISSION (EOC)

REPORT ON THE PRE-TRIBUNAL VISIT/DISTRICT CONSULTATIVE MEETING IN MASAKA

MASAKA DISTRICT LOCAL GOVERNMENT – DISTRICT SERVICE COMMISSION BOARD ROOM ON

27TH FEBRUARY, 2015

"Institutional Support towards Strengthening The Equal Opportunities Commission to Implement Its Mandate"

FEBRUARY 2015





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Acronyms and Abbreviations

EOC	Equal Opportunities Commission
DGF	Democratic Governance Facility
GIZ	Deutsche Gesellschaft fur InternationaleZusammenarbelt
MDLG	Masaka District Local Government

GENERAL INTRODUCTION

1.1 Introduction

The EOC with support from the Democratic Governance Facility (DGF) through Deutsche Gesellschaft fur InternationaleZusammenarbelt (GIZ) the implementing partner, is implementing a two (2) year project titled; "Institutional Support Towards strengthening the Equal Opportunities Commission to Implement Its Mandate". Amongst the project programmes is funding the EOC Tribunal activities. The Equal Opportunities Commission organized a District Consultative / Pre-Tribunal meeting with Complainants in Masaka to prepare them for the Tribunal hearing. The meeting was held on Friday 27th February, 2015 at Masaka District Local Government - District Service Commission Board Room, Ssaza, Masaka. The meeting attracted nine (09) complainants, pursuing eight (8) complaints, and was presided over by four (4) EOC staff under the guidance of the EOC Chairperson, Mrs. Rita S. Matovu

1.2 Background

The Equal Opportunities Commission (EOC) is a body corporate established by the Equal Opportunities Commission Act, 2007, in accordance with Article 32 (3) of the Constitution of the Republic of Uganda. The EOC was set up to give effect to the State's constitutional mandate to eliminate discrimination and inequalities against any individual or group of persons on the ground of sex, age, color, ethnic origin, tribe, birth, creed or religion, health status, social or economic standing, political opinion or disability, gender, age or any other reason created by history, tradition, or custom. According to section 23 of the Equal Opportunities Act 2007, the EOC in the performance of its functions under the Act has powers to receive and determine complaints relating to discrimination, marginalization or any act which undermines or impairs equal opportunities.

Under the EOC's complaints handling procedures, it is a prerequisite that before a Tribunal session is held, there should be a pre-tribunal visit consult district and local authorities, assess the complaints lodged, meet, interview and sieve prospective witnesses, verify documents and prepare complainants for a tribunal hearing, inter alia. It is upon this background that the EOC organized the pre tribunal visit / district consultative meeting in Masaka District.

1.3 Objectives of the Meeting

The objectives of the meeting were:

- i. To expedite disposition of the complaints to enable the sieving of evidence and witnesses before the actual hearing, as this determine what is material and what is immaterial.
- ii. To facilitate settlement of the complaints by the parties where arbitration is advised.
- iii. To improve the quality of the tribunal hearing through adequate preparation of the parties, documents and witnesses.
- iv. To enable full disclosure, share the documents and disclose the witnesses the parties intend to rely on.
- v. To obtain facts and documents to avoid unnecessary proof.
- vi. To educate complainants about due tribunal procedures.

1.4 Meeting Approach

The meeting comprised of a general session with all the complainants where they were educated about the tribunal processes and what to expect, followed by a one to one analysis of files/complaints/records and witnesses.

2. MEETING PROCEEDINGS

2.1 Introduction

The delegation from the EOC first reported to the District Head Officials to notify them of their presence and also to seek for a convenient place where the meeting would be conducted.

The Deputy Chief Administrative Officer (DCAO) Mr. Fredrick Ssemwogerere (0772 502 914/0705 827 374) was met with, and a brief about EOC was given by Mr. Henry Mwebe, the EOC Assistant Commissioner, Legal Services & Investigations. He further gave the DCAO copies of the EOC Act and Regulations to enable him internalize the mandate and procedures of the Commission. After this meeting, he allocated the EOC team the Masaka District Service Commission Board Room for the meeting with complainants.

2.2 Meeting Commencement

The meeting started at 11:10am with self introductions.

2.3 General/Group teaching

The AC/LSI welcomed the complainants to the meeting. He thanked the complainants for attending the meeting and confirmed to them that the Commission is working tirelessly to have their complaints heard and determined. He explained that upon receipt of the complaints, individual files were opened and serialized, the respondents were addressed so that they get to

know the nature of complaints against them, some respondents had responded and most of the complainants were already under investigation.

He informed the participants that the purpose of the pre-tribunal visit was majorly to explain to them the tribunal processes and to prepare them for the forthcoming tribunal hearings.

In his presentation, he explained the following:

- The establishment of the EOC.
- EOC's background.
- EOC's composition.
- EOC's mandate, powers and functions.
- Procedures of lodging complaints.
- EOC's Tribunal procedures followed by the powers of the Tribunal
- Composition of the Tribunal.
- What is required when lodging a complaint and during Tribunal hearings.
- What the Commission can handle and what it cannot.

2.4 ONE -TO - ONE SESSION

This was to cater for the different complainants' interests, discuss individual file details, examine documents, evidence and witnesses.

This session was divided amongst the EOC Secretariat as below:

- a. Mr. Henry Mwebe Assessment of Complaints
- b. Ms. Asha Nakiganda Assessment of complaints
- c. Ms Jesca Kaahwa _ Secretary/ Taking Minutes
- d. Mr. Musema Miraji (TC) preparing files

During the one-to-one meetings with the complainants, the following was done:

- (a) Discussion of the admissibility of the complaint vis a vis the EOC's mandate.
- (b) Examination of documents presented and advising the complainants to bring other documents relevant to their complaints.
- (c) Sieving and selecting witnesses.
- (d) Advising complainants on admissibility of presented evidence..

SUMMARY OF COMPLAINTS HANDLED AND NATURE OF ADVICE GIVEN.

S/NO.	PARTIES	ALLEGED	DISCUSSION WITH
		VIOLATION	COMPLAINANT/ADVICE
			GIVEN.
1.	KASUMBA MOSES	UNFAIR	-Complainant was
	VS	TERMINATION OF	unfairly terminated.
	RAKAI DISTRICT	EMPLOYMENT,	-He claims his arrears
	LOCAL GOVERNMENT.	DEMOTION AND	amount to 7,440,000.
		DENIAL OF	-Claims was
		TERMINAL	discriminated against
		BENEFITS.	because he is a moslem.
			-He has 3 witnesses.
			He was advised to
			prepare his witnesses
			and avail copies of all
			documents in support of
			his claim. This matter
			will be causelisted for the
			next tribunal hearing.
2.	SERUGO RICHARD	RIGHT TO	The complainant claims
	VS	ACCESS HIS	that he fathered a child

SYLVIA.	CHILD	with the respondent who
		disappeared with the
		child.
		-He does not know the
		names of the alleged
		woman who he claims he
		fathered a child with
		neither does he know the
		name of the child or their
		whereabouts.
		-He does not have any
		witnesses.
		-He also does not have
		any documents like the
		child health birth card
		which would have been
		very useful in obtaining
		the mother's names and
		the child's name.
		-He was advised to find
		out the details of the
		mother of the child and
		her whereabouts plus
		her contact address. He
		was also advised to get
		the details of the child
		and also obtain some
		documents concerning
		the child e.g the child

			health birth card from
			the hospital where the
			child was born.
3.	FLORENCE	RIGHT TO	-The complainant's late
	KARYAMARWAKI	OWNERSHIP OF	husband bequeathed
	BUMARWOHA	LAND AND	land to his five daughters
	VS	PROPERRTY.	in a will but the deceased
	BAKULETERA		son took over the land
	LUBEGA		and evicted his mother/
			the complainant and her
			daughters therefrom. He
			also destroyed their
			coffee, eucalyptus and
			sugar plantation.
			-she wants to recover her
			land so that the same
			can be subdivided
			amongst the 5 daughters
			to the deceased to whom
			it was bequeathed under
			his will.
			-she availed a copy of the
			will and has 3 witnesses.
			Their telephone contacts
			were also availed.
			She was advised that
			since all the necessary
			documents and
			information have been

			availed, then she should
			wait for the next tribunal
			hearing where her
			3
			complaint will be heard and determined.
			and determined.
4.	LUGEMWA STEPHEN	RIGHT TO	-He is claiming land that
	VS	OWNERSHIP OF	formerly belonged to his
	BUSULWA LAWRENCE	LAND.	mother. The
			land/kibanja is
			approximately two and a
			half acres.
			-The Will by Edward
			Busulwa (grandfather)
			bequeathed the kibanja
			to Nalule Mary, his
			mother.
			- The custodian of the
			will, Kiwalabye Leonard,
			is now deceased.
			-Lugemwa has been
			forcefully using the
			kibanja since 2003.
			-Witnesses available are
			four siblings to the
			complainant, and the
			heir to Nalule Mary.
			The complainant was
			advised to make efforts

			to retrieve the will. In
			absence of the will, he
			was advised to prepare
			witnesses to prove that
			the land in question was
			bequeathed to his
			mother.
			This matter will be
			causelisted for the next
			tribunal hearing.
5.	MAYANJA BEN	RIGHT TO EQUAL	The complainant alleges
	SALONGO	ACCESS OF	that there is no center
	VS	GOVERNMENT	for issuing driving
	ATTORNEY GENERAL.	SERVICES	permits within Masaka
			and the seven districts
			surrounding Masaka. As
			taxi drivers, they feel it is
			a violation of their rights
			to be required to come to
			Kampala to access
			driving permits and
			riders' licences. This
			takes them a lot of time
			and money.
			-He proposes that
			regional offices be
			opened to cater for
			upcountry districts.
			-He has 10 Witnesses i.e
			5 boda boda riders and 5

			taxi drivers.
			-Advised that the
			Commission will
			investigate this matter,
			hear the 10 witnesses
			proposed, and if his
			allegation is found to be
			correct, then it will
			engage Government with
			a view of reviewing the
			contract with Face
			Technologies Ltd to
			provide for opening of
			regional offices to ease
			accessibility by boda
			boda riders and taxi
			drivers.
6.	KASUJJA KAGGWA &	RIGHT OF	-The complainants allege
	NAMUGGA ANNET	OWNERSHIP OF	that their Kibanja was
	VS	LAND.	taken over by the
	NASITANZIYA NIKUZE		respondents.
	& ORS.		-They want to recover
			their land/ Kibanja.
			-The complainants do
			not have any
			documentary evidence as
			all the land documents
			got destroyed in a house
			fire.
			-Complainant has the

LC1 Court decision their favour. However LC2 Court ruled age them and they referred to LC3 yes defendant sits on LC3 court so they	er the gainst were t the the
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referred to LC3 ye defendant sits on LC3 court so they	t the the
defendant sits on LC3 court so they	the
LC3 court so they	
	coulu
not get justice. -The Complainant 1	208 3
witnesses available.	145 0
withesses available.	
The Complainant	woo
	was
advised to bring the	
& 11 Court judgr	
for perusal and advi	
7. MWEBE MIKE RIGHT TO -The complainant a	-
VS PERSONAL that he was wron	
ATTORNEY GENERAL. LIBERTY. arrested and detained	ed.
-Also alleges defam	ation
by Bukedde newspa	per.
-Complainant a	lleges
that he was subject	ed to
cruel and in hu	mane
degrading treatmer	nt by
the police while	e in
detention. He	seeks
compensations	by
government for wro	ngful
arrest and costs	for
medical treatment.	

			- The complainant has
			two witnesses.
			-The Complainant was
			advised to avail medical
			reports from Masaka
			hospital, plus evidence of
			imprisonment and
			torture.
8.	NDIIBA GODFREY	RIGHTS OF A	Complainant was a
	VS	MINORITY SHARE	signatory on the
	MASAKA LORRY PARK	HOLDER.	company bank accounts
	DRIVERS		but was removed from
	ASSOCIATION.		being a signatory by the
			director and secretary
			yet it is the members
			who would have done so
			in a company meeting.
			Therefore there was
			discrimination as he was
			not given a fair hearing
			before dismissal.
			-The Complainant was
			advised to have possible
			witnesses. He indicated
			that he has four
			witnesses.
			-All documents are
			under the custody of the
			respondent. The
			Commission will

	therefore compel the
	respondent to avail the
	required documents
	before the hearing.

3. **QUESTIONS**

SN	QUESTION	ANSWER
1	In case the required supporting	The Commission under Section
	documents are under the custody of	15(b) and (c) of the EOC Act has
	the person/ entity being complained	the powers to order for production
	against, how would they be accessed	of any books, papers or document
	and used in support of the complaint	and also inspect them
	lodged	
2	In case one is falsely prosecuted,	The commission would conduct
	imprisoned and defamed in the press,	investigations, retrieve the
	what would be done to help such an	pertinent records concerning the
	aggrieved person?	alleged prosecution, imprisonment
		and defamation and determine
		whether there is a violation that
		falls under the Commission's
		mandate. If a violation is found,
		then it would be handled in
		accordance with the Commission's
		complaints handling procedures.
3	What do you do when you do not	Written evidence is not the only
	have any written evidence of what	form of evidence. In absence of
	you are complaining about	documentary evidence, eye

		witnesses can be used to prove a
		violation
4	Why did the EOC invite the	In future, complainants will be
	complainants at a short notice	given adequate notice before any
	without giving them time to prepare	scheduled meeting

6.0 Closing Remarks

Having concluded the one-to-one sessions with the complainants who were present, the EOC team closed the meeting with a promise to the complainants that their complaints will be heard and determined in a tribunal hearing to be arranged as soon as possible.

7.0 SWOT ANALYSIS

STRENGTH	WEAKNESSES
• The mandate and powers of the	Inadequate funds
Commission	• Untimely programming of
• The presence of the target	activities
groups/stakeholders who were	• Long time taken before settling
very ready to utilize the services	of complaints
of the Commission	• Less visibility and
	understanding of what EOC is
	mainly about
OPPORTUNITIES	THREATS
• The enormous complaints	Inadequate funds/facilitation
received which make the	• untimely release of funds
Commission exercise its	• Impatience of some
mandate	complainants
Government and other	Un cooperative stakeholders

stakeholders' support, both financial and moral

• The existence of the required expertise to handle the complaints • Limited knowledge about the mandate of EOC

8.0 Conclusion

The meeting was so educative and restored the complainants' hopes that their complaints are being expeditiously handled. The turn up was good and the participants appreciated the work being done by the Commission. People have great hope in the Commission and are satisfied that their complaints will be professionally and expeditiously handled.

9.0 Recommendations:

- i. Planning such visits should be done in time to enable timely communication to the relevant stakeholders e.g. the District Leaders and Complainants.
- ii. Adequate finances should be provided to cater for the entire activity e.g. refreshments for the participants, transport refunds.
- iii. Need for timely release of funds for purposes of timely preparation for the activities.
- iv. There is need for more media coverage to increase EOC visibility and stakeholders' understanding of what the Commission is all about.
- v. Pre-tribunal visits are good and they should continuously be conducted before Tribunals hearings are held. These visits enable the complainants and the EOC Secretariat to adequately prepare for tribunal hearings.
- vi. Seven out of the Eight (8) complaints are admissible. The complaint by Mr. Serugo Richard is not admissible until he has availed the requested

information. A tribunal hearing should therefore be arranged for the seven (7) admissible complaints.